Creating a Coordinated, Integrated Early Care and Education System: State Early Childhood Administration

In 2018, the Bipartisan Policy Center examined how states oversee federal and state funding dedicated to early childhood education, or ECE, programs. Now in 2021, we revisit each state system to understand enacted improvements and emerging challenges in state governance.

As the country adjusts to a new reality of work and home life amid the pandemic, American families are faced with the challenge of finding and affording quality child care, now more than ever. Early learning operates within a fragile business model, in which services cost more than most families can afford to pay. For this reason, states must administer funding with efficiency and effectiveness to ensure families are able to access programs and to maximize the reach of federal and state investments.

States are now responsible to distributing recent COVID-19 relief funding for child care—allocated through three successive relief packages by Congress in 2020—in addition to established funding streams that support multiple early childhood programs. The relief packages are intended to stabilize the fragile system that challenged access to affordable, reliable care. State governments are tasked with coordinating and combining the many different ECE funding streams allocated to them.

For all but one federal program, governors have wide discretion with regard to the administration and coordination of early childhood funding. The Bipartisan Policy Center set out to re-examine the issues of state governance, coordination, and integration by reviewing how states are meeting requirements set by federal statutes and agencies, as well as how states are capitalizing on the opportunity to create efficiency through their governance structures.

With this in mind, BPC is making recommendations at the federal and state level with an eye towards further reducing duplication and improving results for families. These recommendations are summarized in the full report. The following summarizes the findings for New York.

More state data, including funding levels and demographic information, can be found at https://bipartisanpolicy.org/report/national-child-care/.
Early Childhood: 50 State Report

Office of Special Education

Part B, Section 619

New York Office of the Governor

Office of the Governor

KEY:

→ Funding mandated for State Departments of Education

→ Funding provided directly to local organizations

Early Head Start-Child Care Partnership

• Grants to local organizations

Local Institutions

Flow of Federal Early Childhood Funds: New York

State Advisory Council (SAC)
The Early Childhood Advisory Council (ECAC), appointed by
the governor, provides strategic direction and advice to the
state on early childhood issues. By monitoring and guiding
the implementation of a range of strategies, the ECAC
supports New York in building a comprehensive and
sustainable early childhood system that will ensure
success for every young child.

Quality Rating Improvement System (QRIS)
QUALITYstarsNY has five levels with higher levels indicating higher levels of quality. The QRIS is statewide, and mandatory for licensed providers,
providers serving children who receive subsidy, and programs serving children birth through five receiving subsidy. The QRIS currently serves
approximately 865 center-based programs, family-home providers, and public schools in targeted communities who applied and were selected to
participate.

Local Institutions

Early Head Start-Child Care Partnership

• Grants to local organizations

To Institutions of Higher Education in the State

Local Head Start Programs

Office of Special Education and Rehabilitative Services

• Part B, Section 619

• Part C

Office of Postsecondary Education

• CCAMPIS

Department of Agriculture

Food & Nutrition Service

• CACFP

Department of Education

Office of Special Education and Rehabilitative Services

• Part B, Section 619

• Part C

Office of Postsecondary Education

• CCAMPIS

New York Office of the Governor

Early Childhood Advisory Council - Child Care Quality Rating Improvement System

• SAC

Office of Head Start

Office of Child Care

• CCDF

Department of Health

Office of Family Assistance

• TANF

Office of Children and Family Services, Division of Child Care Services - Child Care Licensing, Subsidy and Quality

• CCDF

Office of Family Assistance

• TANF

Council on Children and Families

• Head Start Collaboration Office

Department of Health

Nutrition Programs

• CACFP

Office of Special Education and Rehabilitative Services

Bureau of Early Intervention

• Part C

Office of Early Learning

State Pre-K

Board of Regents

Department of Education

Office of Special Education

• Part B, Section 619

Office of Postsecondary Education

• CCAMPIS

Department of Agriculture

Food & Nutrition Service

• CACFP

Department of Health and Human Services

Office of Head Start

Office of Child Care

• CCDF

Office of Family Assistance

• TANF

Department of Education

Office of Special Education and Rehabilitative Services

• Part B, Section 619

• Part C

Board of Regents

Department of Education

Office of Special Education

• Part B, Section 619

Office of Postsecondary Education

• CCAMPIS

Department of Agriculture

Food & Nutrition Service

• CACFP

Office of the Governor

Early Childhood: 50 State Report
## ECE Funding in New York

<table>
<thead>
<tr>
<th>Funding from Nine GAO-Identified Programs</th>
<th>FY 2019 Funding</th>
<th>FY 2020 Funding</th>
<th>FY 2021 Funding</th>
</tr>
</thead>
<tbody>
<tr>
<td>CCDF Expenditure</td>
<td>$894,908,093</td>
<td>$623,971,469.01</td>
<td>$2,782,097,156</td>
</tr>
<tr>
<td>Transfer from TANF</td>
<td>$365,827,438</td>
<td>$</td>
<td>$</td>
</tr>
<tr>
<td>Head Start Allocation</td>
<td>$586,684,467</td>
<td>$</td>
<td>$</td>
</tr>
<tr>
<td>Early Head Start</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>IDEA Part C, Allocation (infant/toddler)</td>
<td>$26,180,873</td>
<td>$26,271,804</td>
<td>$38,009,472</td>
</tr>
<tr>
<td>IDEA Part B, Section 619 Allocation (3-5 years)</td>
<td>$34,601,816</td>
<td>$34,840,681</td>
<td>$52,307,715</td>
</tr>
<tr>
<td>Preschool Development Grant Birth-5</td>
<td>$</td>
<td>$</td>
<td>$</td>
</tr>
<tr>
<td>CCAMPIS Grants</td>
<td>$4,184,287</td>
<td>$383,143</td>
<td>$383,143</td>
</tr>
</tbody>
</table>

<table>
<thead>
<tr>
<th>Additional ECE Funding Streams</th>
<th>FY 2019 Funding</th>
<th>FY 2020 Funding</th>
<th>FY 2021 Funding</th>
</tr>
</thead>
<tbody>
<tr>
<td>TANF Child Care Expenditure (Direct)</td>
<td>$101,984,147</td>
<td>$101,983,998</td>
<td>$</td>
</tr>
<tr>
<td>TANF Pre-K / Head Start Expenditure</td>
<td>$492,403,147</td>
<td>$496,528,947</td>
<td>$</td>
</tr>
<tr>
<td>CACFP Allocation</td>
<td>$230,825,941</td>
<td>$151,709,408</td>
<td>$136,466,959</td>
</tr>
</tbody>
</table>

### BPC Reviewed

BPC reviewed the following federally-funded programs to assess the efficiency and integration of New York’s early care and education system.

- Child Care and Development Fund (CCDF)
- Head Start
- Child Care Access Means Parents in School (CCAMPIS)
- Early Intervention Program for Infants and Toddlers with Disabilities (IDEA Part C)
- Preschool Development Grant Birth through Five (PDG B-5)
- Preschool Grants for Children with Disabilities (IDEA Part B, Section 619)
- Promise Neighborhoods
- Striving Readers Comprehensive Literacy
- Child and Adult Care Food Program (CACFP)
- Temporary Assistance for Needy Families (TANF)
- Early Head Start - Child Care Partnership (EHS-CCP)
- Race to the Top, Early Learning Challenge

### Number of Children Under Age 6

- **UNDER 3**: 629,968
- **3-4 YEARS OLD**: 459,205
- **5 YEARS OLD**: 209,337

### Percentage of Children in Poverty

- **18.5%**