Creating a Coordinated, Integrated Early Care and Education System: State Early Childhood Administration

In 2018, the Bipartisan Policy Center examined how states oversee federal and state funding dedicated to early childhood education, or ECE, programs. Now in 2021, we revisit each state system to understand enacted improvements and emerging challenges in state governance.

As the country adjusts to a new reality of work and home life amid the pandemic, American families are faced with the challenge of finding and affording quality child care, now more than ever. Early learning operates within a fragile business model, in which services cost more than most families can afford to pay. For this reason, states must administer funding with efficiency and effectiveness to ensure families are able to access programs and to maximize the reach of federal and state investments.

States are now responsible to distributing recent COVID-19 relief funding for child care—allocated through three successive relief packages by Congress in 2020—in addition to established funding streams that support multiple early childhood programs. The relief packages are intended to stabilize the fragile system that challenged access to affordable, reliable care. State governments are tasked with coordinating and combining the many different ECE funding streams allocated to them.

For all but one federal program, governors have wide discretion with regard to the administration and coordination of early childhood funding. The Bipartisan Policy Center set out to re-examine the issues of state governance, coordination, and integration by reviewing how states are meeting requirements set by federal statutes and agencies, as well as how states are capitalizing on the opportunity to create efficiency through their governance structures.

With this in mind, BPC is making recommendations at the federal and state level with an eye towards further reducing duplication and improving results for families. These recommendations are summarized in the full report. The following summarizes the findings for New Mexico.

More state data, including funding levels and demographic information, can be found at https://bipartisanpolicy.org/report/national-child-care/.

### STRENGTHS OF NEW MEXICO’S EARLY CARE AND EDUCATION SYSTEM

- New Mexico administers five programs - Child and Adult Care Food Program (CACFP); Child Care and Development Fund (CCDF); Head Start Collaboration Office; IDEA Part C; and state Pre-K - under one agency, which improves efficiency and cost-effectiveness of monitoring and oversight.
- Administration of CCDF Subsidy, Quality, and Licensing are colocated reducing duplication of efforts and fragmentation.
- Child Care and Development Fund (CCDF), state Pre-K, and the Child and Adult Care Food Program (CACFP) are administered by the same department increasing efficiency and cost-effectiveness of monitoring and oversight.

### RECOMMENDATIONS FOR NEW MEXICO’S EARLY CARE AND EDUCATION SYSTEM

- Facilitate cross-agency communication to ensure seamless coordination and transition for Individual with Disabilities Education Act (IDEA) Part C and Part B, Section 619.
- Ensure the State Advisory Council for Early Education and Care, mandated by the Improving Head Start for School Readiness Act of 2007, is fulfilling its required activities, including conducting a statewide needs assessment on the quality and availability of early care and learning programs.
Flow of Federal Early Childhood Funds: New Mexico

**State Advisory Council (SAC)**
The Early Learning Advisory Council, appointed by the governor, is tasked with creating a quality, sustainable, and seamless early care and learning system responsive to each child birth to age five and their family by building partnerships, integrating systems, and making strategic, research-based and data-driven recommendations to policy makers and stakeholders.

**Early Learning Advisory Council**
- SAC

**Department of Health and Human Services**
- Office of Head Start
- Office of Child Maltreatment
- Office of Family Assistance
- Food & Nutrition Service

**Department of Agriculture**
- Office of Special Education and Rehabilitative Services

**Department of Education**
- Office of Pre-K Education
- Office of Elementary and Secondary Education

**Early Childhood Education and Care Department**
- Early Head Start-Child Care Partnership
- State Pre-K

**Policy Research and Quality Initiative Division**
- Head Start State Collaboration Office
- QRIS

**Family Support and Early Intervention Division**
- Part C
- MIECHV

**Early Care, Education and Nutrition Division**
- CACFP
- CCDF

**Quality Rating Improvement System (QRIS)**
FOCUS has five levels with higher levels indicating higher levels of quality. The QRIS is statewide and participation is voluntary.

**Office of the Governor**
- Early Childhood: 50 State Report

**Local Institutions**
- Early Head Start-Child Care Partnership
  - Grants to local organizations

**To Institutions of Higher Education in the State**
- TANF
  - Part B, Section 619

**State does not receive funding**
- Early Learning Advisory Council

**Flow of Federal Early Childhood Funds: New Mexico**
- Funding mandated for State Departments of Education
- Funding provided directly to local organizations
- Partnership with funding provided by state department or agency

**New Mexico Office of the Governor**

**Local Head Start**
## ECE Funding in New Mexico

<table>
<thead>
<tr>
<th>Funding from Nine GAO-Identified Programs</th>
<th>FY 2019 Funding</th>
<th>FY 2020 Funding</th>
<th>FY 2021 Funding</th>
</tr>
</thead>
<tbody>
<tr>
<td>CCDF Expenditure</td>
<td>$97,977,491</td>
<td>$96,123,443.47</td>
<td>$470,933,891</td>
</tr>
<tr>
<td>Transfer from TANF</td>
<td>$32,975,954</td>
<td>$32,975,954</td>
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<tr>
<td>Head Start Allocation</td>
<td></td>
<td></td>
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</tr>
<tr>
<td>Head Start</td>
<td>$71,647,498</td>
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<tr>
<td>Early Head Start</td>
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<td></td>
<td></td>
</tr>
<tr>
<td>IDEA Part C, Allocation (infant/toddler)</td>
<td>2,823,199</td>
<td>$2,785,232</td>
<td>$3,970,057</td>
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<tr>
<td>IDEA Part B, Section 619 Allocation (3–5 years)</td>
<td>$3,277,093</td>
<td>$3,299,716</td>
<td>$4,913,889</td>
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<tr>
<td>CCAMPIS Grants</td>
<td>$753,989</td>
<td>$753,989</td>
<td>$753,989</td>
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</table>

<table>
<thead>
<tr>
<th>Additional ECE Funding Streams</th>
<th>FY 2019 Funding</th>
<th>FY 2020 Funding</th>
<th>FY 2021 Funding</th>
</tr>
</thead>
<tbody>
<tr>
<td>TANF Child Care Expenditure (Direct)</td>
<td>$0</td>
<td>$1,301,546</td>
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</tr>
<tr>
<td>TANF Pre-K / Head Start Expenditure</td>
<td>$47,613,505</td>
<td>$70,360,574</td>
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</tr>
<tr>
<td>CACFP Allocation</td>
<td>$32,021,385</td>
<td>$26,043,201</td>
<td>$23,814,905</td>
</tr>
</tbody>
</table>

## BPC Reviewed

BPC reviewed the following federally-funded programs to assess the efficiency and integration of New Mexico's early care and education system.

- Child Care and Development Fund (CCDF)
- Head Start
- Child Care Access Means Parents in School (CCAMPIS)
- Early Intervention Program for Infants and Toddlers with Disabilities (IDEA Part C)
- Preschool Development Grants (PDG)
- Preschool Grants for Children with Disabilities (IDEA Part B, Section 619)
- Promise Neighborhoods
- Striving Readers Comprehensive Literacy
- Child and Adult Care Food Program (CACFP)
- Temporary Assistance for Needy Families (TANF)
- Early Head Start – Child Care Partnership (EHS-CCP)
- Race to the Top, Early Learning Challenge

### Number of Children Under Age 6

#### UNDER 3
- **68,299**
#### 3-4 YEARS OLD
- **46,803**
#### 5 YEARS OLD
- **27,605**

### Percentage of Children in Poverty
- **23.9%**